

**STATE OF SOUTH DAKOTA  
DEPARTMENT OF LABOR AND REGULATION  
DIVISION OF INSURANCE**

**IN THE MATTER OF  
UMEKIA BROOKS**

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**FINAL DECISION  
INS 23-011**

After reviewing the record and the proposed order of the Hearing Examiner in this matter,

IT IS HEREBY ORDERED that pursuant to SDCL 1-26D-4, the Hearing Examiner's Proposed Findings of Fact, Conclusions of Law and Proposed Order, dated May 11, 2023, is adopted in full.

IT IS FURTHER ORDERED that the South Dakota Non-resident Insurance Producer License of the respondent will hereby be revoked.

Parties are hereby advised of the right to further appeal the final decision to Circuit Court within (30) days of receiving such decision, pursuant to the authority of SDCL 1-26.

Dated this 22 day of May, 2023.



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Marcia Hultman, Secretary  
South Dakota Department of Labor and Regulation  
700 Governors Drive  
Pierre, SD 57501

**STATE OF SOUTH DAKOTA  
DEPARTMENT OF LABOR AND REGULATION  
DIVISION OF INSURANCE**

IN THE MATTER OF  
UMEKIA BROOKS

INS 22-011

**NOTICE OF ENTRY OF PROPOSED  
FINDINGS OF FACT, CONCLUSION OF LAW,  
AND DECISION AND FINAL DECISION**

NOTICE IS HEREBY GIVEN, that attached hereto, is a true and correct copy of the Proposed Findings of Fact, Conclusions of Law, and Decision, and Final Decision entered by Marcia Hultman, Secretary of the South Dakota Department of Labor and Regulation, on May 22, 2023.

Dated May 26, 2023 in Pierre, SD.



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Frank A. Marnell, Senior Legal Counsel  
South Dakota Division of Insurance  
124 S. Euclid Ave., 2<sup>nd</sup> Floor  
Pierre, SD 57501  
(605) 773-3563

## CERTIFICATE OF SERVICE

The undersigned does hereby certify that on the date shown below, a true and correct copy of the Proposed Findings of Fact, Conclusions of Law, and Decision, and Final Decision with respect to the above-entitled action was sent U.S. Certified Mail and first class mail thereon, to the following:

UMEKIA BROOKS  
503 Blake Road  
Wilmer, TX 75172

Dated May 26, 2023 in Pierre, SD.



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Lisa M. Harmon, Legal Counsel  
South Dakota Division of Insurance  
124 S. Euclid Ave., 2<sup>nd</sup> Floor  
Pierre, SD 57501  
(605) 773-3563

**STATE OF SOUTH DAKOTA  
OFFICE OF HEARING EXAMINERS**

**IN THE MATTER OF  
UMEKIA BROOKS**

**INS 23-011  
PROPOSED DECISION**

This matter came for hearing before the Office of Hearing Examiners on May 1<sup>st</sup>, 2023 pursuant to a Notice of Hearing issued by the South Dakota Division of Insurance (“Division”) on March 17<sup>th</sup>, 2023. Frank Marnell appeared as counsel for the Division with a witness, Gavin Munson. UMEKIA BROOKS did not appear, either in person or through counsel. The Division made a motion for summary disposition of this case, admitting its Exhibits 1 through 7 into evidence, and asking that the Hearing Examiner enter these Proposed Findings of Fact, Conclusions of Law, and Proposed Decision as a default disposition to this contested case. That motion granted, the Hearing Examiner enters this Proposed Decision.

**ISSUE**

Whether the Non-Resident Insurance Producer License of UMEKIA BROOKS should be revoked due to failing to timely respond to the Division; failing to timely report administrative actions to the Division; for demonstrating incompetence, untrustworthiness, or financial irresponsibility in the conduct of business in this state or elsewhere; and for having administrative actions in other states resulting in revocation or denial of the license in violation of SDCL 58-30-167 (1), (2), (6), (8), and (9), 58-30-193, 58-33-66, 58-33-68 and 58-30-193.

**FINDINGS OF FACT**

1. UMEKIA BROOKS was licensed by the Division as an insurance producer on September 1<sup>st</sup>, 2020. The license is currently active. (Exhibit 1).
2. UMEKIA BROOKS was the subject of administrative actions in other jurisdictions:
  - a. State of Florida, December 9<sup>th</sup>, 2021, denied UMEKIA BROOKS’s license application due to failure to disclose criminal history. (Exhibit 2);
  - b. State of Louisiana, September 14<sup>th</sup>, 2022, revoked UMEKIA BROOKS’s license due to failing to report other state actions. (Exhibit 3);
4. UMEKIA BROOKS did not report the administrative actions to the Division.
5. The Division sent inquiries to UMEKIA BROOKS at the address of record regarding licensure matters. (Exhibits 4-6).
6. UMEKIA BROOKS responded to the Division’s inquiries but did not provide required documentation. (Exhibit 5).

7. Upon review of the action and applications, it was found that Brooks failed to disclose a 1995 Felony conviction. Additionally, it was found this conviction was not disclosed upon any renewal application. (Exhibit 7).
8. Any additional Findings of Fact included in the Reasoning section of this decision are incorporated herein by reference.
9. To the extent any of the foregoing are improperly designated and are instead conclusions of law, they are hereby redesignated and incorporated herein as conclusions of law.

### REASONING

This case involves a request by the Division to revoke the South Dakota Insurance Producer's License of UMEKIA BROOKS. As a consequence of the potential loss of Respondent's livelihood from the lack of licensure, the burden of proof in this matter is higher than the preponderance of evidence standard, which applies in a typical administrative hearing. "In matters concerning the revocation of a professional license, we determine that the appropriate standard of proof to be utilized by an agency is clear and convincing evidence." *In re Zar*, 434 N.W.2d 598, 602 (S.D. 1989). Our Supreme Court has defined "clear and convincing evidence" as follows:

The measure of proof required by this designation falls somewhere between the rule in ordinary civil cases and the requirement of our criminal procedure, that is, it must be more than a mere preponderance but not beyond a reasonable doubt. It is that measure or degree of proof which will produce in the mind of the trier of facts a firm belief or conviction as to the allegations sought to be established. The evidence need not be voluminous or undisputed to accomplish this.

*Brown v. Warner*, 78 S.D. 647, 653, 107 NW2d 1, 4 (1961).

SDCL 58-30-193 states that "[A]n insurance producer shall report to the director any administrative action taken against the insurance producer in another jurisdiction... within thirty days of the final disposition of the matter. This report shall include a copy of the order, consent order, or other relevant legal documents." SDCL 58-33-66(1) requires UMEKIA BROOKS to respond to the Division and supply requested documents within twenty days from the receipt of a request. In addition, the Division considers SDCL 58-30-167 (shown in pertinent part) as follows:

The director may... revoke or refuse to continue, any license issued under this chapter... after a hearing... The director may... revoke... an insurance producer's... for any one or more of the following causes:

- (1) Providing incorrect, misleading, incomplete, or materially untrue information in the license application;
- (2) Violating any insurance laws or rules, subpoena, or order of the director or of another state's insurance director, commissioner, or superintendent;

...

- (8) Using fraudulent, coercive, or dishonest practices, or demonstrating incompetence, untrustworthiness, or financial irresponsibility in the conduct of business in this state or elsewhere;
- (9) Having an insurance producer license, or its equivalent, denied, suspended, or revoked in any other state, province, district, or territory;
- ...

The evidence indicates that UMEKIA BROOKS violated the insurance laws of other jurisdictions and failed to report those actions revoking and denying their license in those jurisdictions. During the Division's investigation, UMEKIA BROOKS failed to fully respond to Division inquiries regarding the action. UMEKIA BROOKS failed to disclose the criminal issues on their application for licensure. The evidence further indicates that UMEKIA BROOKS used fraudulent, coercive, or dishonest practices, or demonstrated incompetence or untrustworthiness in the conduct of business. Applying the law to the Findings of Fact it is clear the Insurance Producer License of UMEKIA BROOKS is subject to revocation and should be revoked.

#### CONCLUSIONS OF LAW

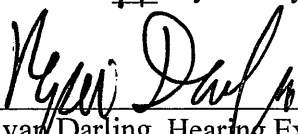
1. The Division has jurisdiction over UMEKIA BROOKS and the subject matter of this contested case. The Office of Hearing Examiners is authorized to conduct the hearing and issue a proposed decision pursuant to SDCL 1-26D-4.
2. The Division bears the burden of establishing the alleged statutory violations by clear and convincing evidence.
3. The Division established by clear and convincing evidence that UMEKIA BROOKS violated SDCL 58-30-193.
4. The Division established by clear and convincing evidence that UMEKIA BROOKS violated SDCL 58-33-66.
5. The Division established by clear and convincing evidence that the South Dakota Non-Resident Insurance Producer License of UMEKIA BROOKS is subject to revocation pursuant to SDCL 58-33-167 (1), (2), (6), (8) and (9).
6. Any additional Conclusions of Law included in the Reasoning section of this decision are incorporated herein by reference.
7. To the extent any of the foregoing are improperly designated and are instead findings of fact, they are hereby redesignated and incorporated herein as Findings of Fact.

Based on the above Findings of Fact, Reasoning, and Conclusions of Law, the Hearing Examiner enters the following:

## PROPOSED DECISION

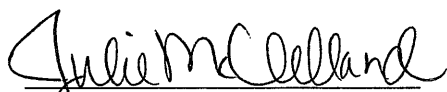
The South Dakota Non-Resident Insurance Producer License of UMEKIA BROOKS should be revoked.

Dated this 11 day of May, 2023.

  
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Ryan Darling, Hearing Examiner  
Office of Hearing Examiners  
523 East Capitol  
Pierre, SD 57501

## CERTIFICATE OF SERVICE

I certify on May 11, 2023, at Pierre, South Dakota, a true and correct copy of this Proposed Decision was mailed to each of the parties below.

  
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Office of Hearing Examiners

UMEKIA BROOKS  
503 Blake Road  
Wilmer, TX 75172

Frank A. Marnell  
South Dakota Division of Insurance  
124 S. Euclid Ave., 2<sup>nd</sup> Floor  
Pierre, SD 57501