SOUTH DAKOTA DEPARTMENT OF LABOR AND REGULATION DIVISION OF INSURANCE

IN THE MATTER OF)	
CHRISTINA MARIE PIOTROWSKI)	FINAL DECISION
LICENSEE)	INS 13-15

After reviewing the record and the proposed decision of the Hearing Examiner in this matter,

IT IS HEREBY ORDERED that pursuant to SDCL 1-26D-4, the Hearing Examiner's Proposed Findings of Fact, Conclusions of Law and Proposed Order, dated August 20, 2013, is adopted in full.

IT IS FURTHER ORDERED that the South Dakota Non-resident Insurance Producer License of Christina Marie Piotrowski will hereby be revoked.

Parties are hereby advised of the right to further appeal the final decision to Circuit Court within (30) days of receiving such decision, pursuant to the authority of SDCL 1-26.

Dated this 27 day of August 2013

Pamela S. Roberts, Secretary

South Dakota Department of Labor and Regulation

700 Governors Drive Pierre, SD 57501

STATE OF SOUTH DAKOTA OFFICE OF HEARING EXAMINERS

IN THE MATTER OF CHRISTINA MARIE PIOTROWSKI

PROPOSED ORDER INSURANCE 13-15

An administrative hearing in the above matter was held on June 5, 2013. Christina Marie Piotrowski (hereinafter sometimes referred to as "Piotrowski" or "Licensee") failed to appear. Mallori Barnett appeared as counsel for the Division of Insurance (hereinafter sometimes referred to as "Division"). The matter was tape recorded. There is no written transcript of the tape; therefore no citation to page number will be included. Exhibits 1 through 5 were admitted and will be denoted by EX followed by the appropriate number.

ISSUE

Whether the Non Resident Insurance Producer's License of Christina Marie Piotrowski should be revoked due to her failure to respond in a timely manner to the South Dakota Division of Insurance inquiries dated September 12, 2012 and October 15, 2012 and her failure to report an administrative action in another jurisdiction (Indiana). (SDCL 58-30-167(2), SDCL 58-33-66(1), 58-30-193)

FINDINGS OF FACT

I.

Christina Marie Piotrowski possesses an active Non-Resident Insurance Producer License from the State of South Dakota. Piotrowski became licensed in the State of South Dakota on October 21, 2010. Her license is scheduled to expire on October 31, 2013. (EX 1)

II.

Gretchen Brodkorb, Compliance Specialist for the South Dakota Division of Insurance, obtained information within the course of her duties that Ms. Piotrowski had an administrative action taken against her license in Indiana. By statute this was to be reported to the South Dakota Division of Insurance within thirty (30) days.

Ш.

The Indiana administrative action involved Piotrowski's Indiana license being suspended until Piotrowski submitted a list of appointments and response requested by the Commissioner of the Indiana Department of Insurance. The Order was signed May 23rd, 2012. (EX 5)

IV.

Ms. Brodkorb wrote Ms. Piotrowski a letter on September 12, 2012 inquiring about the Indiana action. (EX 2) The licensee was given twenty days upon receipt of the letter to respond to the Division. The letter was mailed via first class mail to Piotrowski at 84 Autumn Way,

Elizabethtown, KY 42701. (EX 2) This was the address listed on Piotrowski's Individual Information Inquiry on file with the Division. (EX 1) Ms. Brodkorb received no response.

V.

Ms. Brodkorb sent Ms. Piotrowski another letter on October 15, 2012 once again inquiring about the Indiana action and explaining that Piotrowski had failed to supply requested documents to the Division within 20 days of receipt of the first letter. (EX 3) She was again given twenty days upon receipt of the letter to respond. This letter was sent via first class mail and certified mail to 84 Autumn Way, Elizabethtown, KY 42701. (EX 3) The certified letter was delivered on October 18, 2012. (EX 4)

VI.

As if the time of the haring the Division had not received any communication from Piotrowski.

VII.

Any additional Findings of Fact included in the Reasoning section of this decision are incorporated herein by reference.

VIII.

To the extent any of the foregoing are improperly designated and are, instead, Conclusions of Law, they are hereby redesignated and incorporated herein as Conclusions of Law.

REASONING

This case involves a request by the Division of Insurance to revoke the South Dakota Nonresident Insurance Producer's License of Christina Marie Piotrowski. As a consequence of the potential loss of Petitioner's livelihood from the lack of licensure, the burden of proof in this matter is higher than the preponderance of evidence standard, which applies in a typical administrative hearing. "In matters concerning the revocation of a professional license, we determine that the appropriate standard of proof to be utilized by an agency is clear and convincing evidence." *In re Zar*, 434 N.W.2d 598, 602 (S.D. 1989). Our Supreme Court has defined "clear and convincing evidence" as follows:

The measure of proof required by this designation falls somewhere between the rule in ordinary civil cases and the requirement of our criminal procedure, that is, it must be more than a mere preponderance but not beyond a reasonable doubt. It is that measure or degree of proof which will produce in the mind of the trier of facts a firm belief or conviction as to the allegations sought to be established. The evidence need not be voluminous or undisputed to accomplish this.

Brown v. Warner, 78 S.D. 647, 653, 107 NW2d 1, 4 (1961). Ms. Piotrowski did not appear at the hearing.

Gretchen Brodkorb, compliance specialist for the South Dakota Division of Insurance, found that Ms. Piotrowski had an administrative action in Indiana which was not reported to the South Dakota Division of Insurance. (The specifics regarding the Indiana administrative action that were made available to this examiner is contained in Exhibit 5.). Furthermore, Piotrowski failed to respond in a timely fashion, in violation of SDCL 58-33-66(1), to inquiries made by the Division (letters dated September 12, 2012 and October 15, 2012) about the administrative action. SDCL 58-33-66(1), in pertinent part, reads as follows:

SDCL 58-33-66. Unfair or deceptive insurance practices. Unfair or deceptive acts or practices in the business of insurance include the following:

(1) Failing to respond to an inquiry from or failing to supply documents requested by the Division of Insurance within twenty days of receipt of such inquiry or request;...

In addition Ms. Piotrowski violated SDCL 58-30-193. That statute reads as follows:

58-30-193. Report by insurance producer of any administrative action taken against insurance producer. An insurance producer shall report to the director any administrative action taken against the insurance producer in another jurisdiction or by another governmental agency in this state within thirty days of the final disposition of the matter. This report shall include a copy of the order, consent order, or other relevant legal documents. (emphasis added)

Piotrowski did not report the Indiana action in a timely fashion to the Division. The word "shall" in our statutes "manifests a mandatory directive," conferring no discretion. SDCL 2-14-2.1. The term "shall" does not allow for discretion. The Supreme Court has repeatedly stated that: "When 'shall' is the operative verb in a statute, it is given 'obligatory or mandatory' meaning." Full House, Inc. v. Stell, 2002 SD 14; 640 N.W.2d 61; 2002 S.D. Lexis 14 citing to Fritz v. Howard Township, 1997 SD 122, P15, 570 N.W.2d 240, 242 (citing In re Groseth Int'l, Inc., {640 N.W.2d 68} 442 N.W.2d 229, 231-32 (SD 1989)).

In deciding to revoke an insurance producer's license the Division will consider SDCL 58-30-167 (shown in pertinent part) below:

58-30-167. Causes for revocation, refusal to issue or renew license, or for monetary penalty-- Hearing--Notice. The director may suspend for not more than twelve months, or may revoke or refuse to continue, any license issued under this chapter, or any license of a surplus lines broker after a hearing. Notice of such hearing and of the charges against the licensee shall be given to the licensee and to the insurers represented by such licensee or to the appointing agent of a producer at least twenty days before the hearing. The director may suspend, revoke, or refuse to issue or renew an insurance producer's license or may accept a monetary penalty in accordance with § 58-4-28.1 or any combination thereof, for any one or more of the following causes:...

(2) Violating any insurance laws or rules, subpoena, or order of the director or of another state's insurance director, commissioner, or superintendent;

Applying the law to the Findings of Fact it is clear that the Non-Resident Insurance Producer License of Christina Marie Piotrowski should be revoked.

CONCLUSIONS OF LAW

Ι. ΄

The Division of Insurance has jurisdiction over the parties and subject matter of this hearing pursuant to Title 58 of the South Dakota Codified Laws. The Office of Hearing Examiners is authorized to conduct the hearing and issue a proposed decision pursuant to the provisions of SDCL 1-26D-4.

II.

The Notice of Hearing was issued on May 9, 2013 by the South Dakota Division of Insurance.

III.

The Division of Insurance bears the burden of establishing the alleged statutory violations by clear and convincing evidence.

IV.

The Division of Insurance established by clear and convincing evidence that Christina Marie Piotrowski committed unfair or deceptive insurance practices by violating SDCL 58-33-66(1).

V.

The Division of Insurance established by clear and convincing evidence that Christina Marie Piotrowski violated SDCL 58-30-193.

VI.

The Division of Insurance established by clear and convincing evidence that the South Dakota Nonresident Insurance Producers License of Christina Marie Piotrowski is subject to revocation pursuant to SDCL 58-30-167(2).

VII.

The Division of Insurance established by clear and convincing evidence that the South Dakota Nonresident Insurance Producers License of Christina Marie Piotrowski should be revoked.

VIII.

Any additional Conclusions of Law included in the Reasoning section of this decision are incorporated herein by reference.

IX.

To the extent any of the foregoing are improperly designated and are instead Findings of Fact, they are hereby redesignated and incorporated herein as Findings of Fact.

Based on the above Findings of Fact, Reasoning and Conclusions of Law, the Hearing Examiner enters the following:

PROPOSED ORDER

The South Dakota Nonresident Insurance Producers License of Christina Marie Piotrowski should be revoked.

Dated this 20th day of August 2013

Hillary J. Brady

Office of Hearing Examiners

523 E. Capitol Avenue

Pierre, South Dakota 57501

CERTIFICATE OF SERVICE

I certify that on August 20, 2013, at Pierre, South Dakota, a true and correct copy of this Proposed Order was mailed to each of the parties listed below.

Hillary Brady

CHRISTINA PIOTROWSKI 84 AUTUMN WAY ELIZABETHTOWN KY 42701

CHRISTINA PIOTROWSKI 200 PATROL ROAD JEFFERSONVILLE IN 47130 MALLORI BARNETT ATTORNEY FOR THE DEPARTMENT 445 E CAPITOL AVE PIERRE, SD 57501