SOUTH DAKOTA DEPARTMENT OF LABOR AND REGULATION DIVISION OF INSURANCE

IN THE MATTER OF)	
DEVIN L. SANDERS,) .	FINAL DECISION
LICENSEE)	INS 17-18

After reviewing the record and the proposed order of the Hearing Examiner in this matter,

IT IS HEREBY ORDERED that pursuant to SDCL 1-26D-4, the Hearing Examiner's Proposed Findings of Fact, Conclusions of Law and Proposed Order, dated September 1, 2017, and is adopted in full.

IT IS FURTHER ORDERED that the South Dakota Non-resident Insurance Producer License of Devin L. Sanders will hereby be revoked.

Parties are hereby advised of the right to further appeal the final decision to Circuit Court within (30) days of receiving such decision, pursuant to the authority of SDCL 1-26.

Dated this $\underline{\mathcal{S}}$ day of September, 2017.

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Marcia Hultman, Secretary South Dakota Department of Labor and Regulation 700 Governors Drive Pierre, SD 57501

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STATE OF SOUTH DAKOTA OFFICE OF HEARING EXAMINERS

IN THE MATTER OF DEVIN L. SANDERS

INS 17- 18 PROPOSED DECISION

This matter came for hearing before the Office of Hearing Examiners on August **3**, 2017 pursuant to a Notice of Hearing issued by the South Dakota Division of Insurance ("Division") on August 1st, 2017. Clayton Grueb appeared as counsel for the Division. Devin L. Sanders did not appear, either in person or through counsel. The Division admitted its Exhibits 1 through 4 into evidence and moved that the Hearing Examiner enter these Proposed Findings of Fact, Conclusions of Law, and Proposed Decision as a default disposition to this contested case.

ISSUE

Whether the Non-Resident Insurance Producer License of Devin L. Sanders should be revoked due to failing to timely respond to the Division; and for demonstrating incompetence, untrustworthiness, or financial irresponsibility in the conduct of business in this state or elsewhere in violation of SDCL §§ 58-30-167(2), (8), 58-33-66, and 58-33-68.

FINDINGS OF FACT

- 1. Devin L. Sanders was licensed by the Division as a non-resident insurance producer on October 12, 2016. The license is currently inactive. (Exhibit 1).
- 2. Devin L. Sanders was terminated for cause from an appointment with an insurer (Exhibit 2).
- 3. Devin L. Sanders did not report the termination for cause to the Division.
- 4. The Division sent an inquiry to Devin L. Sanders at the address of record requesting an explanation surrounding the termination for cause. (Exhibit 3-4).
- 5. Devin L. Sanders did not respond to the Division's inquiry. (Exhibit 3-4).
- 6. Any additional Findings of Fact included in the Reasoning section of this decision are incorporated herein by reference.
- 7. To the extent any of the foregoing are improperly designated and are instead conclusions of law, they are hereby redesignated and incorporated herein as conclusions of law.

REASONING

This case involves a request by the Division to revoke the South Dakota Non-Resident Insurance Producer's License of Devin L. Sanders. As a consequence of the potential loss of Respondent's livelihood from the lack of licensure; the burden of proof in this matter is higher than the preponderance of evidence standard, which applies in a typical administrative hearing. "In matters concerning the revocation of a professional license, we determine that the appropriate standard of proof to be utilized by an agency is clear and convincing evidence." *In re Zar*, 434 N.W.2d 598, 602 (S.D. 1989). Our Supreme Court has defined "clear and convincing evidence" as follows:

The measure of proof required by this designation falls somewhere between the rule in ordinary civil cases and the requirement of our criminal procedure, that is, it must be more than a mere preponderance but not beyond a reasonable doubt. It is that measure or degree of proof which will produce in the mind of the trier of facts a firm belief or conviction as to the allegations sought to be established. The evidence need not be voluminous or undisputed to accomplish this.

Brown v. Warner, 78 S.D. 647, 653, 107 NW2d 1, 4 (1961).

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SDCL 58-30-193 states that "[A]n insurance producer shall report to the director any administrative action taken against the insurance producer in another jurisdiction... within thirty days of the final disposition of the matter. This report shall include a copy of the order, consent order, or other relevant legal documents." SDCL 58-33-66(1) requires Jessie Bible to respond to the Division and supply requested documents within twenty days from the receipt of a request. In addition, the Division considers SDCL 58-30-167 (shown in pertinent part) as follows:

The director may... revoke or refuse to continue, any license issued under this chapter... after a hearing... The director may... revoke... an insurance producer's... for any one or more of the following causes:

- (2) Violating any insurance laws or rules, subpoena, or order of the director or of another state's insurance director, commissioner, or superintendent;
- (8) Using fraudulent, coercive, or dishonest practices, or demonstrating incompetence, untrustworthiness, or financial irresponsibility in the conduct of business in this state or elsewhere;
- (9) Having an insurance producer license, or its equivalent, denied, suspended, or revoked in any other state, province, district, or territory;

The evidence_t indicates that Devin L. Sanders violated the insurance laws of another jurisdiction, failed to report that action, and failed to respond to Division inquiries regarding the action. Applying the law to the Findings of Fact it is clear the Non-Resident Insurance Producer License of Devin L. Sanders is subject to revocation and should be revoked.

CONCLUSIONS OF LAW

1. The Division has jurisdiction over Devin L. Sanders and the subject matter of this contested case. The Office of Hearing Examiners is authorized to conduct the hearing and issue a proposed decision pursuant to SDCL I-26D-4.

- 2. The Division bears the burden of establishing the alleged statutory violations by clear and convincing evidence.
- 3. The Division established by clear and convincing evidence that Devin L. Sanders violated SDCL §§ 58-33-66 and 58-33-68.
- 4. The Division established by clear and convincing evidence that the South Dakota Non-Resident Insurance Producer License of Devin L. Sanders is subject to revocation.
- 5. The Division may revoke or impose any penalty against a person who violates Title 58, even if the person's license or registration has been surrendered or has lapsed by operation of law pursuant to SDCL § 58-30-170.
- 6. Any additional Conclusions of Law included in the Reasoning section of this decision are incorporated herein by reference.
- 7. To the extent any of the foregoing are improperly designated and are instead findings of fact, they are hereby redesignated and incorporated herein as Findings of Fact.

Based on the above Findings of Fact, Reasoning, and Conclusions of Law, the Hearing Examiner enters the following:

PROPOSED DECISION

The South Dakota Non-Resident Insurance Producer License of Devin L. Sanders should be revoked.

September Dated this **T** day of August, 2017. -all

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Catherine Duenwald, Chief Hearing Examiner Office of Hearing Examiners 523 East Capitol Pierre, SD 57501

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CERTIFICATE OF SERVICE

Sept. 1 I certify on August 2017, at Pierre, South Dakota, a true and correct copy of this Proposed Decision was mailed to each of the parties below.

rson Ashley Couillard Office of Hearing Examiners

Devin L. Sanders 6835 College Ave Kansas City, MO 64132

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Clayton Grueb Division of Insurance 124 S. Euclid Ave., 2nd Floor Pierre, SD 57501

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STATE OF SOUTH DAKOTA DEPARTMENT OF LABOR AND REGULATION

IN THE MATTER OF DEVIN L. SANDERS,

INS 17-18

NOTICE OF ENTRY OF PROPOSED FINDINGS OF FACT, CONCLUSION OF LAW, AND DECISION AND FINAL DECISION

NOTICE IS HEREBY GIVEN, that attached hereto, is a true and correct copy of the Proposed

Findings of Fact, Conclusions of Law, and Decision, and Final Decision entered by Marcia

Hultman, Secretary of the South Dakota Department of Labor and Regulation, on September 8,

2017.

Dated this 11th day of September, 2017.

Clayton Grueb

Insurance Division Senior Legal Counsel South Dakota Division of Insurance 445 East Capitol Avenue Pierre, SD 57501 (605) 773-3563

CERTIFICATE OF SERVICE

I, Clayton Grueb, the undersigned, do hereby certify that on this 11th day of September, 2017, a true and correct copy of the Proposed Findings of Fact, Conclusions of Law, and Decision, and Final Decision with respect to the above-entitled action was sent U.S. Certified Mail thereon, to the following:

Devin L. Sanders 6835 College Ave Kansas City, MO 64132

le Clayton Grueb

Insurance Division Senior Legal Counsel South Dakota Division of Insurance 445 East Capitol Avenue Pierre, SD 57501 (605) 773-3563